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ABSTRACT

Research was conducted to determine the extent to which the states have been able to spend their Job Training Partnership Act (JTPA) 3-percent set-aside funds for assistance to economically disadvantaged workers 55 years old and older, to compare the expenditure rate of the older worker set-aside with the expenditure rates of other JTPA programs, and to determine the extent to which older workers are being served by JTPA. Data were obtained from the Department of Labor; the National Association of State Units on Aging; the National Council on the Aging, Inc.; the National Governors' Association; and the Congressional Research Service. No attempt was made to verify the accuracy of the data, but data from multiple sources were compared. Among the findings were the following: the states have not fully expended the 3-percent set-aside funds for older workers, but the expenditure rates have increased from an initial 28 percent in transitional year 1984 to 70 percent in program year 1988; the expenditure rate was similar to that of the dislocated worker program, but substantially lower than the Title IIA program and the Title IIB summer youth program; and, overall, about 11 percent of all adults terminating from JTPA in program year 1987 were older workers. (Supporting data for the study are provided in six appendices, with Appendix 7 listing the major contributors to the document.) (CML)

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United States General Accounting Office

GAO

Fact Sheet for the Chairman, Special Committee on Aging, U.S. Senate

January 1990

JOB TRAINING PARTNERSHIP ACT

Information on Set-Aside Funding for Assistance to Older Workers

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GAO

United States
General Accounting Office
Washington, D.C. 20548

Human Resources Division

B-215774

January 22, 1990

The Honorable David Pryor
Chairman, Special Committee on Aging
United States Senate

Dear Mr. Chairman:

This fact sheet responds to your August 16, 1989, request for information on the Job Training Partnership Act (JTPA) funding set-aside for assistance to economically disadvantaged older workers.

JTPA funding for employment and training services to older workers (55 years old and older) is provided primarily under title IIA of the act. Seventy-eight percent of annual funding to states under this title is provided to local service delivery areas for job training services to eligible individuals, including older workers. In addition, 3 percent of the state title IIA allocation is set aside specifically for services to economically disadvantaged older workers. Older workers are also served to a lesser extent under JTPA by the title III dislocated worker program.

As agreed with your office, we are providing information on the extent to which the states have been able to spend their 3-percent set-aside funds. We are also providing information on the expenditure rate of other JTPA programs, for comparison, and the extent to which older workers are being served by JTPA.

In developing this information, we obtained data from the Department of Labor; the National Association of State Units on Aging; the National Council on the Aging, Inc.; the National Governors' Association; and the Congressional Research Service. We did not verify the accuracy of the reported data, but we did compare data from multiple sources, where available, to determine whether it was consistently reported. We also relied on information obtained during our study of JTPA participants, services, and employment outcomes.[1]

Expenditure Rates

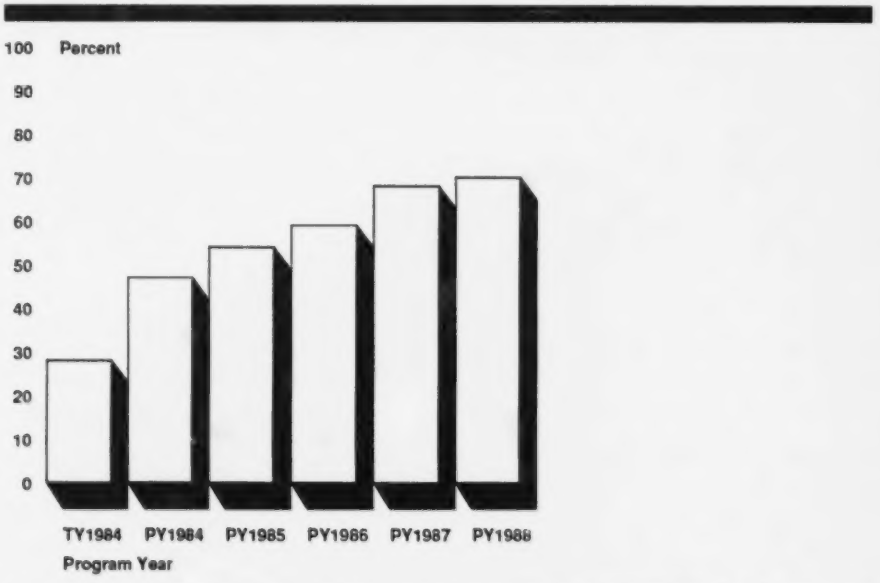
The states have not fully expended the 3-percent set-aside funds available each year for older workers, but the expenditure rates have increased from an initial 28 percent to 70 percent in program year 1988. (See apps. I and II.) The average expenditure rate for the 3-percent

[1]Job Training Partnership Act: Services and Outcomes for Participants With Differing Needs (GAO/HRD-89-52, June 9, 1989).

funds has been similar to the 51-percent rate for the title III program but substantially lower than the 73-percent rate for all title IIA funds.

The initial underexpenditure of 3-percent set-aside funds has been attributed to a slow start in developing services for older workers. This resulted in large carryover balances, which, in turn, contributed to the underspending problem in later years. However, expenditures have increased since the start of the program. For example, during transition year (TY) 1984,[2] about 28 percent of the older worker set-aside funds were spent. In program year (PY) 1988,[3] the expenditure rate increased to about 70 percent of the total funds available (annual allocation plus carryover funds from previous years). (See fig. 1.) When one excludes the carryover funds from the amount available and looks only at the annual allocation of 3-percent funds provided to the states, recent expenditure rates are higher. For example, during program years 1986-88, the states expended 100 percent of the annual allocation of 3-percent funds, as well as a portion of funds carried over from prior years.

Figure 1: Three-Percent Set-Aside Fund Expenditure Rates



[2]The transition year refers to the initial 9-month period of JTPA (Oct. 1, 1983, to June 30, 1984), which is designated TY 1984.

[3]A program year begins on July 1 and ends on June 30 of the following year. Thus, PY 1988 began on July 1, 1988, and ended on June 30, 1989.

The expenditure rate for 3-percent set-aside funds (as a percentage of total funds available) has been similar to the expenditure rate for the title III dislocated worker program.[4] Expenditure rates have averaged 51 percent for these two programs from TY 1984 through PY 1987. This is substantially lower than the title IIA program and the title IIB summer youth program, which had average expenditure rates of approximately 73 and 88 percent, respectively, during the same period. (See app. III.)

Percentage of Older Workers Served

Overall, about 11 percent of all adults terminating from JTPA in PY 1987 were older workers. Most of these older worker terminees (62 percent) were served with 3-percent set-aside funds. The remainder were served with the regular title IIA funds[5] (24 percent) and title III dislocated worker program funds (14 percent). (See app. IV.)

Looking only at the title IIA program, about 12 percent of the adult terminees were older workers. This included about 9 percent served with 3-percent set-aside funds and about 3 percent served with the regular title IIA funds. (See app. V.)

Copies of this fact sheet are being sent to the Secretary of Labor and will be made available to other interested parties on request. Please call me on (202) 275-1793 if you or your staff have any questions about this fact sheet. Other major contributors are listed in appendix VII.

Sincerely yours,

Franklin Frazier

Franklin Frazier
Director, Education
and Employment Issues

[4]Our report, Dislocated Workers: Local Programs and Outcomes Under the Job Training Partnership Act (GAO/HRD-87-41, Mar. 5, 1987), pointed out that the expenditure rate of title III funds was slow among many of the states (pp. 21-23 and app. II).

[5]The 78 percent annually allocated to the service delivery areas.

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Abbreviations

JTPA	Job Training Partnership Act
PY	program year
TY	transition year

Summary of State 3-Percent Set-Aside Expenditures as a Percentage of Total Funds Available

Figures in percentages

State	Expenditure rate					
	TY 1984	PY 1984	PY 1985	PY 1986	PY 1987	PY 1988
AL	15.9	56.5	73.6	67.5	71.8	84.8
AK[a]	•	•	•	•	•	•
AZ	24.2	49.1	49.8	49.3	64.4	62.1
AR	77.1	82.0	83.5	94.4	95.1	85.6
CA	33.7	43.3	46.6	40.1	49.9	51.5
CO	32.0	28.7	34.8	53.5	58.9	58.1
CT	32.9	72.1	84.2	68.5	76.3	72.2
DE	75.2	62.5	49.8	44.0	49.8	54.7
DC	27.7	35.9	39.0	48.2	70.5	67.4
FL	3.5	53.2	62.8	55.7	49.1	49.5
GA	32.7	39.7	55.7	60.8	73.0	68.7
HI	2.5	48.6	87.5	68.1	74.5	89.6
ID	76.8	69.5	70.1	86.0	90.9	84.0
IL	41.5	55.3	58.9	71.0	78.5	75.1
IN	37.5	50.5	43.8	56.0	62.1	68.1
IA	24.9	35.4	46.7	80.7	81.7	74.5
KS	36.9	61.2	96.6	97.8	95.8	99.8
KY	2.7	10.0	8.8	41.0	71.6	69.0
LA	15.7	35.8	27.0	58.7	70.2	67.3
ME	48.9	66.8	85.8	86.7	81.4	71.1
MD	25.3	48.9	49.7	64.6	81.4	85.9
MA	0.0	30.6	54.6	61.9	75.4	61.3
MI	20.0	51.0	62.4	63.3	75.5	87.5
MN	57.7	51.8	42.6	63.7	64.7	63.3
MS	37.3	75.1	94.3	85.0	93.3	81.1
MO	25.1	77.7	74.6	85.8	85.3	91.6
MT	64.2	75.8	86.1	88.1	94.5	91.1
NE	29.2	75.6	84.3	96.9	93.3	91.4
NV	19.1	50.5	68.7	78.2	86.3	85.7
NH	0.0	58.0	58.9	22.5	43.2	37.0
NJ	28.7	42.4	52.8	55.5	77.7	66.4
NM[a]	•	•	•	•	•	•
NY	23.8	48.6	66.6	70.8	72.1	64.1
NC	20.9	39.9	25.3	57.4	78.9	76.7
ND	7.9	50.4	67.1	74.1	71.9	75.4
OH	0.5	36.8	39.4	47.4	73.1	92.8
OK	13.8	40.4	52.8	56.6	55.9	56.4
OR	83.0	67.8	44.7	58.4	74.5	45.2

(continued)

Appendix I
Summary of State 3-Percent Set-Aside Expenditures as a Percentage of Total Funds Available

State	Expenditure rate					
	TY 1984	PY 1984	PY 1985	PY 1986	PY 1987	PY 1988
PA	55.3	53.9	54.1	57.5	66.2	69.0
PR	85.1	91.8	87.6	84.2	99.5	109.6
RI	1.1	60.7	80.2	79.4	61.3	55.5
SC	9.9	23.7	46.0	53.0	71.2	76.1
SD	22.2	17.5	18.5	39.2	38.0	42.9
TN	3.6	30.0	49.1	49.0	63.4	65.7
TX	0.0	34.1	48.1	56.7	66.9	62.8
UT	37.4	48.5	51.2	62.5	90.6	75.8
VT	0.0	33.1	57.5	76.6	83.1	90.3
VA	31.0	53.3	82.5	85.2	80.3	77.5
WA	2.8	50.1	63.4	63.3	58.5	50.2
WV	20.6	17.5	48.9	62.0	67.3	95.1
WI	64.9	52.0	83.0	91.1	80.8	72.4
WY	6.8	27.9	41.7	30.7	34.3	58.8
Total	**28.1**	**47.2**	**54.0**	**58.6**	**68.5**	**69.8**

[a]Information was not available from Alaska and New Mexico

State Allocations and Expenditures for 3-Percent Set-Aside Funds

Table II.1: Transition Year 1984

State	TY 1984 set aside	Funds expended	Expenditure rate
AL	$1,005	$160	15.9%
AK	106	•	•
AZ	492	119	24.2
AR	461	355	77.1
CA	4,540	1,528	33.7
CO	385	123	32.0
CT	425	140	32.9
DE	109	82	75.2
DC	148	41	27.7
FL	1,484	52	3.5
GA	859	281	32.7
HI	131	3	2.5
ID	176	135	76.8
IL	2,242	931	41.5
IN	1,152	432	37.5
IA	459	114	24.9
KS	239	88	36.9
KY	775	21	2.7
LA	860	135	15.7
ME	187	91	48.9
MD	682	172	25.3
MA	878	0	0
MI	2,454	491	20.0
MN	562	324	57.7
MS	558	208	37.3
MO	801	201	25.1
MT	140	90	64.2
NE	150	44	29.2
NV	152	29	19.1
NH	115	0	0
NJ	1,237	355	28.7
NM	247	•	•
NY	3,012	717	23.8
NC	1,016	212	20.9
ND	106	8	7.9
OH	2,326	12	0.5
OK	287	40	13.8
OR	572	475	83.0
PA	2,212	1,222	55.3

(continued)

State	TY 1984 set aside	Funds expended	Expenditure rate
PR	1,488	1,267	85.1
RI	168	2	1.1
SC	659	65	9.9
SD	106	23	22.2
TN	981	35	3.6
TX	1,864	0	0.0
UT	203	76	37.4
VT	106	0	0.0
VA	728	226	31.0
WA	910	25	2.8
WV	411	85	20.6
WI	855	555	64.9
WY	106	7	6.8
Total[a]	**$41,973**	**$11,800**	**28.1%**

[a]Excludes Alaska and New Mexico

Table II.2: Program Year 1984

State	PY 1984 set aside	Previous year carryover	Funds available	Funds expended	Expenditure rate
AL	$1,372	$845	$2,217	$1,253	56.5%
AK	141	•	•	•	•
AZ	722	373	1,095	538	49.1
AR	556	106	662	543	82.0
CA	6,209	3,012	9,307	4,034	43.3
CO	599	262	861	247	28.7
CT	510	285	795	573	72.1
DE	141	27	168	105	62.5
DC	185	107	292	105	35.9
FL	2,042	1,431	3,473	1,848	53.2
GA	1,101	578	1,679	666	39.7
HI	164	128	292	142	48.6
ID	237	41	278	193	69.5
IL	3,149	1,311	4,620	2,556	55.3
IN	1,405	720	2,125	1,073	50.5
IA	567	345	912	323	35.4
KS	357	151	508	311	61.2
KY	980	754	1,734	174	10.0
LA	1,139	725	1,864	667	35.8
ME	241	95	337	225	66.8
MD	819	510	1,328	650	48.9
MA	1,085	878	1,964	601	30.6
MI	3,118	1,963	5,081	2,594	51.0
MN	815	238	1,053	546	51.8
MS	729	350	1,078	810	75.1
MO	1,080	601	1,681	1,306	77.7
MT	180	50	231	175	75.8
NE	231	106	337	255	75.6
NV	224	123	347	175	50.5
NH	156	115	271	157	58.0
NJ	1,485	882	2,367	1,004	42.4
NM	342	247	•	•	•
NY	3,704	2,295	5,999	2,914	48.6
NC	1,344	804	2,147	856	39.9
ND	141	97	239	120	50.4
OH	3,081	2,314	4,607	1,697	36.8
OK	506	247	754	305	40.4

(continued)

State	PY 1984 set aside	Previous year carryover	Funds available	Funds expended	Expenditure rate
OR	720	97	817	554	67.8
PA	3,085	990	4,075	2,196	53.9
PR	1,811	222	2,032	1,866	91.8
RI	234	166	400	243	60.7
SC	841	593	1,435	341	23.7
SD	141	82	223	39	17.5
TN	1,318	946	2,265	679	30.0
TX	2,809	1,864	4,672	1,595	34.1
UT	277	127	405	196	48.5
VT	141	106	247	82	33.1
VA	970	502	1,471	784	53.3
WA	1,150	885	2,034	1,019	50.1
WV	643	326	969	169	17.5
WI	1,294	300	1,595	829	52.0
WY	141	99	240	67	27.9
Total[a]	**$55,951**	**$30,173**	**$85,583**	**$40,399**	**47.2%**

[a]Excludes Alaska and New Mexico

Table II.3: Program Year 1985

State	PY 1985 set aside	Previous year carryover	Funds available	Funds expended	Expenditure rate
AL	$1,378	$963	$2,341	$1,723	73.6%
AK	141	•	•	•	•
AZ	650	557	1,207	601	49.8
AR	626	119	745	622	83.5
CA	6,026	6,221	12,247	5,709	46.6
CO	539	614	1,153	401	34.8
CT	459	222	681	573	84.2
DE	141	63	204	102	49.8
DC	230	187	418	163	39.0
FL	2,058	1,625	3,683	2,312	62.8
GA	1,088	1,013	2,100	1,171	55.7
HI	173	150	323	283	87.5
ID	229	85	314	220	70.1
IL	3,105	2,179	5,284	3,112	58.9
IN	1,381	1,052	2,433	1,065	43.8
IA	545	589	1,134	530	46.7
KS	322	197	519	501	96.6
KY	1,093	1,560	2,653	234	8.8
LA	1,274	1,197	2,471	667	27.0
ME	258	112	370	317	85.8
MD	737	679	1,416	703	49.7
MA	977	1,362	2,339	1,278	54.6
MI	3,034	2,487	5,521	3,444	62.4
MN	776	507	1,284	547	42.6
MS	811	269	1,080	1,018	94.3
MO	1,172	375	1,547	1,154	74.6
MT	204	56	260	224	86.1
NE	208	82	290	245	84.3
NV	205	172	376	259	68.7
NH	141	114	255	150	58.9
NJ	1,369	1,363	2,732	1,443	52.8
NM	366	•	•	•	•
NY	3,768	3,084	6,853	4,563	66.6
NC	1,238	1,291	2,529	639	25.3
ND	141	118	259	174	67.1
OH	2,968	3,764	6,733	2,650	39.4
OK	691	549	1,239	655	52.8

(continued)

State	PY 1985 set aside	Previous year carryover	Funds available	Funds expended	Expenditure rate
OR	750	263	1,013	453	44.7
PA	3,139	1,879	5,018	2,717	54.1
PR	2,061	166	2,227	1,952	87.6
RI	211	157	368	295	80.2
SC	757	1,094	1,851	852	46.0
SD	141	184	325	60	18.5
TN	1,300	1,586	2,886	1,417	49.1
TX	2,968	3,077	6,046	2,907	48.1
UT	302	208	510	261	51.2
VT	141	165	306	176	57.5
VA	873	687	1,560	1,287	82.5
WA	1,205	1,015	2,220	1,407	63.4
WV	757	800	1,557	762	48.9
WI	1,165	766	1,931	1,602	83.0
WY	141	173	314	131	41.7
Total[a]	**$55,927**	**$47,201**	**$103,128**	**$55,731**	**54.0%**

[a]Excludes Alaska and New Mexico

Table II.4: Program Year 1986

State	PY 1986 set aside	Previous year carryover	Funds available	Funds expended	Expenditure rate
AL	$1,326	$618	$1,944	$1,313	67.5%
AK	147	•	•	71	•
AZ	553	620	1,173	578	49.3
AR	621	123	744	702	94.4
CA	5,688	9,063	14,751	5,908	40.1
CO	514	751	1,266	677	53.5
CT	390	108	498	341	68.5
DE	133	103	236	104	44.0
DC	196	255	451	217	48.2
FL	1,866	1,371	3,237	1,804	55.7
GA	1,051	930	1,980	1,204	60.8
HI	158	40	198	135	68.1
ID	228	94	322	276	86.0
IL	2,996	2,227	5,223	3,707	71.0
IN	1,350	1,369	2,719	1,522	56.0
IA	605	604	1,210	976	80.7
KS	274	18	291	285	97.8
KY	1,006	2,419	3,424	1,405	41.0
LA	1,422	1,804	3,226	1,895	58.7
ME	220	53	272	236	86.7
MD	627	713	1,340	866	64.6
MA	831	1,062	1,893	1,172	61.9
MI	2,873	2,077	4,950	3,132	63.3
MN	664	736	1,400	892	63.7
MS	864	62	926	786	85.0
MO	997	393	1,390	1,193	85.8
MT	187	36	223	196	88.1
NE	177	46	223	216	96.9
NV	212	118	330	258	78.2
NH	133	105	238	54	22.5
NJ	1,192	1,289	2,481	1,376	55.5
NM	351	•	•	571	•
NY	3,675	2,289	5,964	4,223	70.8
NC	1,131	1,890	3,021	1,734	57.4
ND	133	85	219	162	74.1
OH	2,737	4,076	6,814	3,232	47.4
OK	664	759	1,423	805	56.6

(continued)

State	PY 1986 set aside	Previous year carryover	Funds available	Funds expended	Expenditure rate
OR	795	560	1,355	791	58.4
PA	2,935	2,302	5,236	3,013	57.5
PR	2,142	275	2,417	2,035	84.2
RI	179	73	252	200	79.4
SC	663	999	1,661	881	53.0
SD	133	265	399	156	39.2
TN	1,215	1,469	2,684	1,314	49.0
TX	2,876	3,138	6,015	3,413	56.7
UT	276	249	525	328	62.5
VT	133	130	263	202	76.6
VA	790	273	1,063	906	85.2
WA	1,154	813	1,967	1,246	63.3
WV	743	796	1,539	954	62.0
WI	991	329	1,320	1,203	91.1
WY	133	183	316	97	30.7
Total[a]	**$52,853**	**$50,158**	**$103,011**	**$60,320**	**58.6%**

[a]Excludes Alaska and New Mexico

Table II.5: Program Year 1987

State	PY 1987 set aside	Previous year carryover	Funds available	Funds expended	Expenditure rate
AL	$1,231	$631	$1,862	$1,338	71.8%
AK	164	•	•	54	•
AZ	631	616	1,247	804	64.4
AR	654	42	695	661	95.1
CA	5,633	8,843	14,476	7,226	49.9
CO	612	589	1,201	708	58.9
CT	362	157	520	397	76.3
DE	138	132	270	134	49.8
DC	182	234	416	293	70.5
FL	1,811	1,432	3,244	1,594	49.1
GA	1,136	776	1,912	1,395	73.0
HI	178	63	241	180	74.5
ID	265	45	310	282	90.9
IL	3,167	1,516	4,682	3,677	78.5
IN	1,254	1,196	2,450	1,523	62.1
IA	656	233	889	727	81.7
KS	313	6	319	306	95.8
KY	1,187	2,019	3,207	2,297	71.6
LA	1,799	1,332	3,131	2,197	70.2
ME	204	36	240	196	81.4
MD	582	474	1,056	860	81.4
MA	772	721	1,493	1,125	75.4
MI	2,673	1,818	4,491	3,393	75.5
MN	713	508	1,221	790	64.7
MS	949	139	1,089	1,016	93.3
MO	926	198	1,124	959	85.3
MT	209	26	236	223	94.5
NE	241	7	248	232	93.3
NV	215	72	287	248	86.3
NH	138	184	322	139	43.2
NJ	1,113	1,105	2,218	1,724	77.7
NM	439	•	•	648	•
NY	3,604	1,951	5,555	4,005	72.1
NC	1,050	1,287	2,337	1,845	78.9
ND	138	57	194	140	71.9
OH	2,838	3,837	6,675	4,881	73.1
OK	759	617	1,376	769	55.9

(continued)

State	PY 1987 set aside	Previous year carryover	Funds available	Funds expended	Expenditure rate
OR	760	564	1,324	986	74.5
PA	2,726	2,224	4,949	3,274	66.2
PR	2,221	382	2,603	2,591	99.5
RI	167	52	218	134	61.3
SC	715	781	1,495	1,065	71.2
SD	138	243	380	144	38.0
TN	1,217	1,370	2,587	1,642	63.4
TX	4,003	2,602	6,605	4,417	66.9
UT	256	197	453	411	90.6
VT	138	62	199	166	83.1
VA	896	157	1,053	846	80.3
WA	1,072	721	1,793	1,049	58.5
WV	690	585	1,276	858	67.3
WI	980	117	1,098	886	80.8
WY	138	219	357	122	34.3
Total[a]	**$54,451**	**$43,177**	**$97,628**	**$66,871**	**68.5%**

[a]Excludes Alaska and New Mexico

Table II.6: Program Year 1988

State	PY 1988 set aside	Previous year carryover	Funds available	Funds expended	Expenditure rate
AL	$1,329	$525	$1,854	$1,572	84.8%
AK	187	•	•	120	•
AZ	749	444	1,192	741	62.1
AR	697	66	763	653	85.6
CA	5,433	7,250	12,683	6,532	51.5
CO	866	493	1,359	789	58.1
CT	321	123	444	321	72.2
DE	135	135	271	148	54.7
DC	183	122	306	206	67.4
FL	1,840	1,650	3,490	1,728	49.5
GA	1,095	517	1,612	1,108	68.7
HI	157	71	228	204	89.6
ID	291	28	320	269	84.0
IL	2,827	1,006	3,833	2,878	75.1
IN	1,110	928	2,038	1,387	68.1
IA	581	162	743	553	74.5
KS	315	14	328	328	99.8
KY	1,183	909	2,092	1,444	69.0
LA	1,975	934	2,908	1,958	67.3
ME	187	45	232	165	71.1
MD	535	265	800	687	85.9
MA	683	368	1,051	644	61.3
MI	2,463	1,099	3,562	3,115	87.5
MN	631	431	1,061	671	63.3
MS	1,051	73	1,123	911	81.1
MO	936	165	1,101	1,009	91.6
MT	216	13	229	208	91.1
NE	214	17	230	210	91.4
NV	191	43	233	200	85.7
NH	135	183	318	118	37.0
NJ	985	562	1,547	1,028	66.4
NM	473	•	•	391	•
NY	3,190	1,621	4,811	3,083	64.1
NC	932	492	1,424	1,092	76.7
ND	135	55	190	143	75.4
OH	2,636	474	3,110	2,885	92.8
OK	869	608	1,476	833	56.4

(continued)

State	PY 1988 set aside	Previous year carryover	Funds available	Funds expended	Expenditure rate
OR	673	587	1,260	570	45.2
PA	2,412	1,675	4,087	2,820	69.0
PR	2,120	12	2,312	2,337	109.6
RI	147	85	232	129	55.5
SC	639	431	1,070	814	76.1
SD	135	236	371	159	42.9
TN	1,206	990	2,196	1,442	65.7
TX	4,926	2,188	7,113	4,469	62.8
UT	301	42	344	260	75.8
VT	135	34	169	152	90.3
VA	849	208	1,057	818	77.5
WA	1,163	776	1,939	973	50.2
WV	624	418	1,042	992	95.1
WI	935	211	1,146	830	72.4
WY	138	234	372	219	58.8
Total[a]	**$51,360**	**$30,003**	**$81,363**	**$56,805**	**69.8%**

[a]Excludes Alaska and New Mexico

Appendix III

Comparison of Expenditure Rates by Funding Source

Figures are percentages

Funding source	Expenditure rates					
	TY 1984	PY 1984	PY 1985	PY 1986	PY 1987	Average
Title IIA[a]	67	70	72	76	78	73
Title IIB[b]	N/A	86	85	90	91	88
Title III	39	48	48	64	58	51
3-percent set-aside funds[c]	28	47	54	59	69	51

[a]Represents the expenditure rate for all title IIA funds, including 3-percent set-aside funds.

[b]Title IIB funds are accounted for on a fiscal year rather than program year basis.

[c]Based on total funds available—annual 3-percent allocation plus any carryover funds from prior years.

Total Older Workers Terminating From All JTPA Programs

Table IV.1: Program Year 1987

Funding source	Older worker terminees		Other adult terminees	Total adult terminees
	Number	Percent		
Title IIA[a]				
78-percent funds	16,226	24	431,305	447,531
3-percent funds	41,927	62	[b]	41,927
Title III	9,828	14	116,462	126,290
Total	**67,981[c]**	**100**	**547,767[d]**	**615,748**

Table IV.2: Program Year 1986

Funding source	Older worker terminees		Other adult terminees	Total adult terminees
	Number	Percent		
Title IIA:				
78-percent funds	14,304	22	419,214	433,518
3-percent funds	39,746	62	[b]	39,746
Title III	10,558	16	129,216	139,774
Total	**64,608[c]**	**100**	**548,430[d]**	**613,038**

Notes: Terminees represent individuals whose participation ended during the program year.

Data on the number of older workers served with 8-percent set-aside funds are not available.

[a]Seventy-eight percent of these funds are for job training services to eligible individuals, including older workers, whereas 3 percent are specifically set aside for older workers.

[b]All terminees served with 3-percent funds are assumed to be older workers.

[c]Represents 11 percent of total adult terminees.

[d]Represents 89 percent of total adult terminees.

Older Workers Terminating From the Title IIA Program in Program Year 1987

Funding source	Adult terminees	Older worker terminees	
		Number	Percent of total
78-percent funds	447,531	16,226	3
3-percent funds	41,927	41,927[a]	9
Total	**489,458**	**58,153**	**12**

[a]All terminees served with 3-percent funds are assumed to be older workers.

JTPA Title IIA Older Worker Terminees Served in Each State Using 3-Percent Funds

State	Number of terminees		
	PY 1986[a]	PY 1987	PY 1988
AL	1,383	1,326	1,350
AK	60	140	82
AZ	287	539	669
AR	1,152	979	792
CA	2,765	2,986	3,090
CO	623	1,293	1,003
CT	253	253	198
DE	87	104	92
DC	246	234	164
FL	1,239	1,190	1,303
GA	830	837	812
HI	114	111	132
ID	221	202	251
IL	2,434	2,343	1,756
IN	687	1,001	789
IA	588	514	387
KS	503	409	486
KY	630	1,576	1,686
LA	714	1,139	859
ME	108	94	39
MD	410	327	335
MA	1,133	864	560
MI	1,759	1,563	1,863
MN	928	874	665
MS	1,069	1,087	867
MO	1,229	851	955
MT	102	102	90
NE	339	323	230
NV	152	156	155
NH	19	37	40
NJ	584	407	360
NM	265	254	201
NY	3,823	2,794	1,954
NC	1,582	1,832	1,249
ND	87	45	69
OH	1,464	2,051	2,002
OK	1,068	1,297	1,076
OR	365	467	340
PA	1,365	1,448	1,049

(continued)

State	Number of terminees		
	PY 1986[a]	PY 1987	PY 1988
PR	484	1,014	729
RI	154	87	72
SC	501	721	631
SD	42	135	114
TN	795	819	1,015
TX	2,966	3,083	3,191
UT	192	258	224
VT	156	147	158
VA	250	544	463
WA	683	590	532
WV	361	240	400
WI	903	560	630
WY	33	46	65
Total terminees	**40,187**	**42,293**	**38,224**
Total participants[b]	**53,078**	**53,667**	**48,134**

[a]Data on participation in the 3-percent set-aside program for older individuals are not available for periods before PY 1986.

[b]Participants represent the number of individuals receiving services during a given program year. This number is higher than the number of terminees due to the overlap of individual enrollments from one program year to another.

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